



## **Law Enforcement of Alcoholic Beverage Circulation in Cirebon Regency: A Study of Perda No.4/2021 Amendments to Perda No.7/2015 concerning Public Order**

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**Abstract.** Social problems that occur in the community can disrupt existing order and security. Of the many problems faced by this country, one of them that is of particular concern to the government is the problem of liquor, which is still widely found and consumed by the public. In this Regional Regulation, the subjects are people and business entities that circulate alcoholic beverages. This study aims to determine law enforcement efforts and obstacles faced by law enforcement officials in the circulation of alcoholic beverages. This study aims to determine how law enforcement officials face law enforcement efforts and obstacles to the circulation of alcoholic beverages based on Cirebon Regency Perda Number 4/2021 Amendments to Perda Number 7/2015 concerning public order. The method used in this study is qualitative; from the study results, it can be concluded that law enforcement of the circulation of alcoholic beverages based on Perda Number 4/2021 Amendments to Regional Regulation Number 7/2015 concerning Public Order has not been maximized. This is evidenced by the large number of alcoholic beverage business actors who do not have business licenses and do not know that Cirebon Regency has a policy regarding public order.

**Keywords:** Law Enforcement, Local Regulations, Alcoholic Beverages, Cirebon Regency

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### **INTRODUCTION**

Social problems are frequent conditions caused by discrepancies in community relations and can affect the survival of social groups. Social problems in the community can disrupt existing order and security, as in Indonesia. Of the many problems faced by this country, one of them that is of particular concern to the Government is the problem of liquor, which is still widely found and consumed by the public. Liquor, often referred to as liquor, is an alcoholic beverage that contains ethanol. Ethanol is a psychoactive substance that, if consumed, causes unconsciousness. For this reason, the Government must seriously deal with this problem.

The presence of liquor also often causes problems in the community because the presence of liquor has a negative impact and can harm drinkers and surrounding residents. The rapid development of the economy makes humans think much more advanced in adjusting economic development to meet the needs of life, thus encouraging people to be more active in making fast

and instant money by justifying all means, one of which is trading. It is often found that trade is carried out in fraudulent ways, such as selling liquor. With the increasing circulation of alcoholic beverages in various regions in Indonesia, the Government has implemented actions by issuing Minister of Trade Regulation Number 20/M-DAG/ER/4/20 concerning Control and Supervision of the Procurement, Circulation, and Sale of Alcoholic Beverages.

This is done to protect the levy on the circulation of alcoholic beverages so that their sale is resolved, does not violate applicable regulations, and is not traded freely. Based on several sources found by the author about violations of public order and liquor circulation in Cirebon Regency, it turns out that many cases of alcohol circulation are still found. First, it happened in Mundu Pesisir Village, Mundu District, on Tuesday (14/6/2022) night. Mundu police officers raided the liquor storage warehouse; during the raid, the officers managed to secure thousands of liquor bottles.

Second, Arjawinangun Police raided the house of a young man with the initials LA (23) who was desperate to sell liquor; on Sunday (27/2/2022), officers also secured evidence in the form of hundreds of bottles of liquor from various brands sold by the young man at his home. Third, officers from the Pabuaran Police Station conducted a liquor raid in Jatiseeng Kidul Village, Ciledug District, Cirebon Regency, on Sunday (17/04/2022). Based on the facts in the field, law enforcement in the circulation of alcoholic beverages listed in the Regional Regulation has not been maximized.

Many business actors still do not comply with the rules listed in the regional regulations, such as not having a business license, so these individuals freely trade alcoholic beverages without a license. In enforcing local regulations, Satpol PP also cooperates by involving the police. However, the facts in the field still need to be more optimal for supervising and implementing what is stated in the by-law.

## **LITERATURE**

The Unitary State of the Republic of Indonesia is a state of law stated in the highest constitution (UUD 1945). As a result, everything in Indonesia is regulated by law. Considering this, to limit the arbitrariness of the ruler, the freedom of entrepreneurs, and the freedom of consumers, through Law No. 7/2014, everything related to Trade is regulated. Based on Article 5 of Law No. 7/2014 on Trade, "The Government regulates Domestic Trade activities through policies and controls." One of the policies and controls in question is related to licensing, which requires supervision and control of the circulation of certain goods.

One is alcoholic beverages in article 1 of the Minister of Trade Regulation No. 20/2014. This is so as not to cause adverse effects on the smooth flow of Trade itself. In implementing a regulation, it is necessary to have appropriate law enforcement so that it can run as well as possible. According to Soerjono Soekanto, law enforcement is an activity that unites value relationships described in rules and as a series of final stage value elaboration as social control and maintains and maintains social comfort. Some factors that affect law enforcement:

- Legal factors related to a rule of law this rule is the primary basis of the law enforcement process. According to the author, a legal factor is a rule or regulation in writing that describes a value that will arise in society to determine a legal certainty and justice seen from the law. Therefore, this rule is a guide for law enforcement officials because this rule is formed through various aspects considered so that the compatibility between the rules and the reality in the community can run well to achieve justice.
- Law enforcement factors that have duties and authority. Law enforcement has a critical role in enforcing the applicable rule of law for the sake of a rule. However, while carrying out their role, law enforcers must also be influenced by mentality or personality factors in enforcing the rule of law. If the law has been well established, law enforcement officials will determine the category of its implementation.
- The means factor is a supporting factor in law enforcement. If the facilities are available and can be used as well as possible and prioritize quality and quantity, it will create smoothness in law enforcement. Without encouragement in the form of adequate facilities and facilities in law enforcement, it will make efforts in law enforcement unable to take place properly and effectively. Although the means and supporting facilities are in the form of humans, they are also supported by educated humans, ideal financial resources, and adequate equipment.
- Community factors are areas where the law applies and is implemented. Law enforcement aims to realize comfort, understanding, and knowledge of applicable legal rules or norms. In addition, the community also has a crucial role in law enforcement itself. If it is more per what has been regulated in the law, the more influential the effort in law enforcement will be. With the creation of public awareness of the applicable law, it will be easier to enforce the law in the community.
- This culture has quite an important role in law enforcement; culture also organizes humans to understand each other's character and appreciate differences. The culture

regulates the rules about what can be done and what cannot or is not allowed or prohibited.

From the explanation of the culture described above, we can conclude that consuming alcoholic beverages is not allowed, even though Cirebon Regency does not make drinking alcoholic beverages a characteristic or custom of cultural traditions. This is just a mistake of society by getting used to consuming so that it thinks it is a culture; things like this should be corrected again to avoid causing other mistakes that will be seen as truth in the future. Thus, cultural factors cannot influence law enforcement's circulation of unlicensed alcoholic beverages in the Cirebon Regency area.

All of the factors described above relate to and become the substance of law enforcement, which is an index of law enforcement effectiveness. In enforcing the circulation of alcoholic beverages, the theory of the rule of law and law enforcement is critical. The theory of the rule of law is the basis that every behavior is protected by law. At the same time, the theory of Law Enforcement is also needed to be a benchmark for implementation.

## **METHOD**

The method of legal research is an effort to get answers from legal cases that are scientific and practitioner or the basis, norms, and legal reality in society. The research method consists of research approaches, types of research, research focus, research location, data sources, data retrieval techniques, and data analysis. In this study, the author uses an empirical juridical approach, which is research that studies the identification of applicable laws and the effectiveness of applicable laws. The data source from empirical juridical research is conducting interviews, observations, and field studies.

The empirical juridical approach prioritizes application in society and relates to aspects of applicable law or legislation; then, it is related to the object of research that will be studied by looking at legal norms and connected with facts that occur in society and studying how the law works in society. The type of research the author uses is non-doctrinal research, which examines how the law works in society. Non-doctrinal research uses primary sources and focuses on facts and data that have occurred in the field. With this, it can provide systematic answers to the object of the problem regarding Law Enforcement of the circulation of alcoholic beverages based on Regional Regulation No. 4/2021 Amendments to Regional Regulation No. 7/2015 concerning Public Order in Cirebon Regency.

His research focuses on Law Enforcement of Alcoholic Beverage Circulation in Cirebon Regency (Study of Regional Regulation No.4/2021 Amendments to Regional Regulation No.7/2015 concerning public order). The locations in this study are Satpol PP Cirebon Regency, Cirebon Police, and Sellers of alcoholic beverages. The author chose this location because it is an institution related to this study. The primary data of this study was obtained directly from the first source through direct analysis. Primary data is obtained through interviews (interviews) and subsequent observations in research by the author. In this study, the author conducted interviews at the Satpol PP Office of Cirebon Regency, Cirebon Police, and sellers of alcoholic beverages.

While secondary data is contained in the form of official documents, books, articles, journals, literature, and several sites on the internet bound to research, the author used observation, interviews, and document studies to obtain data in this study. This study uses qualitative data analysis; all data that the author has united, both primary and secondary, are analyzed descriptively qualitatively and optimized based on "events" occurring in the field. This qualitative descriptive includes the content and structure of positive law, namely the activities carried out by the author to describe the content or meaning of legal rules used as references in dealing with problems that are the object of study.

## **DISCUSSION**

Several factors influence law enforcement against the Circulation of Alcoholic Beverages in Cirebon Regency:

- Legal Factors

The legal factor referred to here is a written legal regulation that describes a value that will arise in society to determine legal certainty and justice. The Cirebon Regency Government, in handling the circulation of alcoholic beverages, issued a policy contained in Cirebon Regency Regional Regulation No. 4/2021 amending Regional Regulation No. 7/2015 concerning Public Order. Based on questions asked to local law enforcement resource persons, the author found that Regional Regulations can include sanctions, as stated in article 23B of Indonesian Law No. 23/2014, in forms such as confinement, fines, or sanctions that are corrective from the original situation or in the form of administrative sanctions.

Implementing sanctions in this regional regulation aims to enforce the effectiveness of local regulations that have been formed to adjust for individuals who violate regional regulations. Therefore, the person must be responsible for the actions committed.

- Law Enforcement Factors

This factor is part of the authority. However, as a rule progresses, law enforcement is crucial in enforcing the applicable rule of law. Article 7 of PP No. 16/2018 concerning the Civil Service Police Unit conveys a tupoksi from Satpol PP, which states that Satpol PP is an enforcement officer of Perda/Perkada to maintain public order and community security. However, what happens in the field is that not all Regional Regulations are the domain of Satpol PP when referring to the basis of the Regional Regulation on public order regarding the circulation of alcoholic beverages is also part of Satpol PP.

**Table of Findings of General Control Patrols in Cirebon Regency from 2021-2023**

Place of Implementation	Activities Raids 2021	Activities Raids 2022	Raid Activities 2023
<p>Miras Raid activities carried out by Satpol PP in several sub-districts located in Cirebon Regency are the following places that are often targeted to carry out Raid:</p> <ul style="list-style-type: none"> <li>- Ciledug District</li> <li>- Ciwaringin District</li> <li>- Kedawung District</li> <li>- Kapetakan District</li> <li>- Palimanan District</li> <li>- Pabuaran District</li> <li>- Plumbon District</li> <li>- Sumber District</li> <li>- Gebang District</li> </ul>	<p>In 2021, there were 11 cases of rogue individuals/traders who were caught in raids by Satpol PP.</p> <p>The types of alcoholic beverages secured by Satpol PP during raids:</p> <p>Red wine Kolesom Wine AO Guinness Haunted Beer Lion King Captain Morgan Vodka Gilbey's Kawa-kawa Oplosan Ciu Drink</p>	<p>In 2022, there were 12 cases of rogue individuals/traders who were caught in raids by Satpol PP.</p> <p>The types of alcoholic beverages secured by Satpol PP during raids :</p> <p>White Wine Miras Brand Kencur Rice Palm wine Haunted Asoka Oplosan Ciu Drink</p>	<p>In 2023, there will be 5 cases of rogue individuals/traders netted by Satpol PP. Starting from early January-March 2023.</p> <p>The types of alcoholic beverages secured by Satpol PP during raids</p> <p>Red wine Prost beer Little amer White Wine Anker Friendship Ice Land Frost AO Lion King Beer Palm wine</p>

(Source: Cirebon Regency Civil Service Police Unit)

Based on 2021, there are changes to Cirebon Regency bylaw No. 4/2021 and regional regulation No. 7/2015 concerning public order. The bylaw states that alcohol, prostitution, and immorality will be punished. Therefore, the rule was only made in 2021, so it never committed a crime in the previous year because it was only orderly or enforced. The problem of alcoholic beverages is a system where unscrupulous business actors of small stalls buy alcoholic beverages from distributors. When hit by the same raid, the merchant asked for a letter of proof of

confiscation from his officers, aiming to claim to the distributor so that the distributor would replace the trader according to the number of drinks confiscated by Satpol PP officials.

Therefore, the circulation of alcoholic beverages in the community will never be completed, even though criminal acts are also committed. Because the crime here is in the form of a minor crime with a maximum of only three months, and sometimes, when entering the trial, the judge only decides to fine. The law enforcement procedure carried out by Satpol PP is only with a letter of duty because this is only a minor crime. Hence, his capacity is only as an investigator. The following Enforcement Procedures in Regional Regulations are:

1. First Reprimand Letter with a grace period of 7 days
2. Second Reprimand Letter with a grace period of 3 days
3. Third Reprimand Letter with a grace period of 3 days
4. If you do not implement and or deny the reprimand letter, it will be reported to the Civil Servant Investigator (PPNS) for processing in accordance with applicable laws and regulations.

In the Criminal Code, the investigator is divided into two, namely investigators from the Police and investigators from PPNS, whose functions are almost the same as the Police. Suppose the Police are related to the temporary law that PPNS is a law attached to their work. For example, investigators from immigration, investigators from BPOM, investigators from Health, and investigators from Satpol PP have the authority to confiscate, search, and examine because they are minor crimes. Except for general criminal offenses, When conducting a search or seizure, one must have permission from the Court.

The author finds the fact that in the case of alcohol, it is enforcement but control. Suppose it is found that unscrupulous alcoholic beverage business actors who do not have a permit will carry out an operation, namely by being secured. In that case, the perpetrators are given minor crimes at the Source Court and will be subject to fines. In 2022, there were 34 cases of alcoholic beverage circulation handled by the Police and entered the Court. So that the Police will continue to regulate rogue individuals/traders who are still operating because the sanctions here are not in the form of a crime but a violation that will be subject to fines.

- Supporting Factors

In carrying out their duties and responsibilities, law enforcement officers need supporting factors to carry out their duties in the form of facilities and infrastructure. With adequate law enforcement facilities, law enforcement efforts can occur properly and effectively. The results of

field studies conducted by the author found that alcoholic beverage control activities are often hampered because Satpol PP members here are also aware of the lack of budget, which is one of the inhibiting factors in regulating alcoholic beverages.

- Community Factors

The results of field studies conducted by the author found that not all people are concerned about the problem of the circulation of alcoholic beverages, and there are still people who consider the circulation of alcoholic beverages normal. This kind of indifference can affect law enforcement in the circulation of alcoholic beverages. The role of the community here is crucial to help law enforcement officials. However, there are still people who are afraid to report the circulation of alcoholic beverages in the surrounding environment, so there are still many rogue individuals/traders who trade alcoholic beverages freely without a permit and consumers who can disturb public order and the community.

Based on observations, the author found that the culture in Cirebon Regency does not correlate with alcoholic beverages. Even Cirebon Regency does not make drinking alcohol a characteristic or custom of cultural traditions in Cirebon. Things like this should be straightened out to society so as not to cause other mistakes that will be seen as truth in the future. So this factor underlies religion to salt all actions that deprive consciousness, including consuming liquor or khamr. Obstacles faced by law enforcement officials on the circulation of alcoholic beverages based on Cirebon Regency Regional Regulation No. 4/2021 Amendments to Regional Regulation No. 7/2015 concerning public order and implementing it using the theory of Soerjono Soekanto.

- Legal Factors

The obstacle faced in this legal factor is that everything listed in Cirebon Regency Regional Regulation No. 4/2021 Amendments to Regional Regulation No. 7/2015 concerning public order does not yet have criminal sanctions for its business actors. Although Satpol PP and the police continuously carry out raids or regulations, they will not break the chain of circulation of alcoholic beverages that occur in the community because the rules contained in this regional regulation are still blunt. Law enforcement officials, especially Satpol PP, can only regulate by securing, confiscating, and destroying alcoholic beverages sold freely without a permit.

- Law Enforcement Factors

The key to the success of law enforcement is the mentality or personality of the law enforcement itself. However, apart from that, there are also obstacles faced by law enforcement officials here, namely the absence of strict sanctions or criminal sanctions to provide a deterrent

effect listed in the regulation so that alcoholic beverage circulation activities will always exist in the community.

- Facility Factor

The existence of facilities or facilities aims to assist law enforcement officers in carrying out their duties and responsibilities. According to Mr. Novan Abda Nugraha, the existing facilities at Satpol PP Cirebon Regency S.pt as the Head of Operations and Control are adequate, and it is just that the constraint on this factor is the Budget. If this is not fulfilled, it becomes an obstacle to law enforcement. While the Budget obtained is very minimal to be able to carry out operations on a scale of once every one week, the estimated Budget spent is to pay members on duty, consumption, and gasoline.

- Community Factors

The enforcement of a rule aims to achieve peace in the community. The existence of the law can make people law-abiding and can be governed by a rule contained in the law. The obstacle faced in this factor is the community itself. The author found facts in the field that there are still many people who circulate alcoholic beverages in the absence of a permit, even though they have often been raided by the authorities, but do not make the community comply with what is stated in Cirebon Regency Regional Regulation No. 4/2021 amending Regional Regulation No. 7/2015 concerning Public Order.

- Cultural Factors

The obstacle faced by this cultural factor is not from the culture. However, bad habits are often carried out by some elements of the community who make it considered a culture or custom in the Cirebon Regency. Although there is no correlation between Cirebon City Culture and alcoholic beverages, these alcoholic beverage activities have been embedded in several communities in the Cirebon Regency. The author found facts in several villages, especially in Cirebon Regency, where many people still make drinking alcoholic activities a habit and mandatory thing when there is a wedding.

This habit is commonly referred to as a security ration for young people who contribute to people who are celebrating. Thus, without awareness from the community itself, it will affect the good image of the culture of Cirebon City, which is famous as the City of Guardians, especially in the view of people outside Cirebon.

## CONCLUSION

In implementing a regulation, there needs to be appropriate law enforcement so that it can run properly. Some of the factors that affect law enforcement include legal factors, law enforcement factors, means factors, community factors, and cultural factors. Regional Regulations can include sanctions as stated in Article 23B of the Law of the Republic of Indonesia No. 23/2014 in forms such as confinement, fines, or sanctions that are remedial from the original situation or in the form of administrative sanctions.

Article 7 of PP No. 16/2018 concerning the Civil Service Police Unit conveys a tupoksi from Satpol PP, which states that Satpol PP is an enforcement officer of Perda/Perkada to maintain public order and community security. So Satpol PP conducts raids every month 2-3 times in various sub-districts in Cirebon Regency. The following types of drinks are often secured by Satpol PP, including Red Wine, White Wine, Kolesom Wine, AO, Asoka, Arak, Anker, Vodka, Ice Land, Kawa-kawa, and CIU oplosan drinks.

Obstacles faced by Law Enforcement Officers on the Circulation of Alcoholic Beverages based on Cirebon Regency Regional Regulation No. 4/2021 Amendments to Regional Regulation No. 7/2015 concerning public order. In implementing Law Enforcement of the Circulation of alcoholic beverages in Cirebon Regency, especially the Satpol PP and Police enforcement officers, of course, there are several obstacles. This factor is from something other than the culture. However, bad habits are often carried out by some people who make it considered a culture or custom inherent in several communities in the Cirebon Regency.

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